

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05
H-01 INR-07 L-03 NSAE-00 PA-01 PRS-01 SP-02
SS-15 ARA-10 EA-10 NEA-10 HA-05 SOE-02 DOE-11
COME-00 EB-08 STR-06 TRSE-00 NSCE-00 SSO-00
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TO SECSTATE WASHDC IMMEDIATE 9084
INFO AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY GABORONE PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY LUSAKA PRIORITY
AMEMBASSY MAPUTO PRIORITY
AMEMBASSY PRETORIA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY OTTAWA PRIORITY

C O N F I D E N T I A L USUN 0131

E.O. 11652: GDS
TAGS: UNSC, RH, SF
SUBJECT: SECURITY COUNCIL: INFORMAL CONSULTATIONS ON SOUTHERN AFRICA

REF: USUN 116 (NOTAL)

1. DURING INFORMAL CONSULTATION OF SECURITY COUNCIL HELD JAN. 16, NIGERIA PERMREP HARRIMAN (COUNCIL PRESIDENT FOR JANUARY), PROPOSED A GENERALIZED SCHEDULE OF WORK ON SOUTHERN AFRICA FOR THE SECURITY COUNCIL FOR THE BALANCE OF JANUARY. WHEN COUNCIL MEMBERS OFFERED NO COMMENT, HARRIMAN INDICATED MORE SPECIFIC ITEM PREFERRED BY NIGERIA. REGARDING RHODESIA, NIGERIA WISHED TO PROCEED ON TWO TRACKS. FIRST TRACK WOULD BE TO DISCUSS THE
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SANCTIONS COMMITTEE'S INTERIM REPORT AND IN PARTICULAR OPTIONS FOR A RHODESIA-SPECIFIC OIL EMBARGO ON SOUTH AFRICA. SECOND TRACK WOULD BE A PREEMPTIVE SC RESOLUTION CONDEMNING AN INTERNAL SETTLEMENT IN RHODESIA.

2. HARRIMAN REFERRED TO THREE POSSIBLE OPTIONS FOR A SC RESOLUTION ON OIN: (A) GA RESOLUTION 32/116B FROM

FOURTH COMMITTEE WHICH REQUESTED THE SECURITY COUNCIL "TO IMPOSE A MANDATORY EMBARGO ON THE SUPPLY OF PETROLEUM AND PETROLEUM PRODUCTS TO SOUTH AFRICA IN VIEW OF THE FACT THAT PETROLEUM AND PETROLEUM PRODUCTS ARE TRANSPORTED FROM SOUTH AFRICA INTO SOUTHERN RHODESIA; (B) THE INDIAN RESOLUTION; OR (C) A RESOLUTION "CALLING ON SAG TO RESPECT THE RESOLUTIONS OF THE SC REGARDING RHODESIA SANCTIONS, AND IN PARTICULAR THE OIL EMBARGO, AND TO GIVE GUARANTEES (OF NON-TRANSSHIPMENT) WITHIN A LIMITED PERIOD; FAILURE TO DO SO WOULD RESULT IN IMPOSITION OF OIL SANCTIONS ON SOUTH AFRICA ITSELF" (I.E., THE BENIN DRAFT).

3. REGARDING COUNCIL EFFORTS TO FORESTALL ON INTERNAL SETTLEMENT, HARRIMAN STATED THAT HE HAD NO DESIRE FOR DIVISIVE DEBATE BUT WANTED A COMPREHENSIVE RESOLUTION "SIMILAR TO RESOLUTION 385" (FOR NAMIBIA) WHICH WOULD PRE-EMPT AN INTERNAL SETTLEMENT, CALL FOR A SETTLEMENT "ALONG THE LINES OF GA RESOLUTION 1514", AND PLACE THE BURDEN FOR A SETTLEMENT SQUARELY BACK ON BRITISH SHOULDERS.

4. REGARDING SOUTH AFRICA, HARRIMAN (WHO ALSO CHAIRMAN OF ANTI-APARTHIED COMMITTEE) SAID EMPHATICALLY THAT HE WOULD NOT ALLOW THE MONTH OF JANUARY TO GO BY WITHOUT SOME COMPREHENSIVE DEBATE ON THE "DETERIORATING CONDITIONS" IN SOUTH AFRICA. ASIDE FROM THE APPEARANCE OF DONALD WOODS, HOWEVER, HARRIMAN APPEARED DISORGANIZED AND UNSURE

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OF WHAT DIRECTION SC SESSIONS ON SOUTH AFRICA SHOULD FOLLOW. AS ONE CLUE TO HWAT MIGHT LIE AHEAD HARRIMAN STATED NIGERIA WAS CONCERNED WITH DENUCLEARIZATION OF AFRICA AND REFERRED TO UNGA RESOLUTION 32/81 WHICH REQUESTED THE SECURITY COUNCIL "TO TAKE APPROPRIATE EFFECT STEPS TO PREVENT SOUTH AFRICA FROM DEVELOPING AND ACQUIRING NUCLEAR WEAPONS, THEREBY ENDANGERING INTERNATIONAL PEACE AND SECURITY."

5. REGARDING NAMIBIA, HARRIMAN REFERRED TO UNGA RESOLUTION 32/9 WHICH URGED THE SECURITY COUNCIL TO TAKE UP AGAIN THE QUESTION OF NAMIBIA. HE MADE IT QUITE PLAIN, HOWEVER, THAT NIGERIA MUCH PREFERRED TO CONCENTRATE ON RHODESIA AND SOUTH AFRICA DURING JANUARY.

6. IN ANSWER TO REQUESTS FROM MEMBERS FOR MORE SPECIFICS ON TIMING, HARRIMAN SUGGESTED JANUARY 26-27 AS DATES FOR A RHODESIA DEBATE AND JANUARY 30-31 FOR SOUTH AFRICA. INFORMAL CUNCUL CONSULTATIONS WOULD RESUME EITHER JANUARY 19 OR 20, PROBABLY THE LATTER, TO DISCUSS THE STRUCTURE OF THE NEW SOUTH AFRICAN ARMS EMBARGO WATCHDOG COMMITTEE AND TO FURTHER REFINE TIMING AND OPTIONS FOR POSSIBLE

COUNCIL ACTION ON RHODESIA AND SOUTH AFRICA.

7. OTHER COUNCIL MEMBERS WERE SILENT, EXCEPT FOR UK STATEMENT THAT AGREEMENT ON THE INTERIM REPORT WOULD "PROBABLY NOT BE POSSIBLE" AND AN INDIAN NEEDLING OF UK REP RICHARD FOR HMG'S FAILURE TO OFFER COMMENTS ON THE INDIAN RESOLUTION, AS PROMISED IN NOVEMBER BY UK REP ON SCTIONS COMMITTEE.

8. COMMENTS: HARRIMAN'S DEBUTE WAS DISORGANIZED, UNSURE AND SO LOW-KEY AS TO PROVIDE LITTLE DIRECTION BEYOND WHAT HE HAS ALREADY TOLD US PRIVATELY (REFTEL). WE AND OUR WESTERN FIVE COLLEAGUES PROSUME THAT CORRIDOR TALK THROUGHOUT THE REMAINDER OF THIS WEEK WILL CLARIFY WHAT CONFIDENTIAL

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WE WILL FACE BEGINNING THE 26TH. HARRIMAN'S CHEIC PRE-OCCUPATION REMAINS THE PRE-EMPTION OF AN INTERNAL SETTLEMENT IN RHODESIA, BUT EXACTLY HOW THE NIGERIANS INTEND TO MESH THIS MOVE WITH AN OIL EMBARGO DEBATE REMAINS UNCLEAR TO US AND, POSSIBLY TO THEM AS WELL. IN ANY EVENT, BRITISH, AT OUR URGING, ARE NOW PUTTING WORDS TOGETHER FOR A DRAFT COUNCIL "RESOLUTION 385 FOR RHODESIA."

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